

### Avista Corp.

1411 East Mission P.O. Box 3727 Spokane. Washington 99220-0500 Telephone 509-489-0500 Toll Free 800-727-9170

June 5, 2018

Diane Hanian, Secretary Idaho Public Utilities Commission Statehouse Mail W. 472 Washington Street Boise, Idaho 83720

RE: AVU-E-17-09/AVU-G-17-05 Final Order in the Alaska Merger Proceedings

Dear Ms. Hanian:

Please find attached an electronic copy of the Final Order in the Hydro One/Avista Merger docket in Alaska (Docket No. U-17-097).

Sincerely,

/s/ Paul Kimball

Paul Kimball Regulatory Analyst

Enclosure

RECEIVED 2018 JUN -5 PM 2: 34 IDAHO PUBLIC ITILITIES COMMISSION

	1	STATE OF ALASH	KA
	2	THE REGULATORY COMMISSI	
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	4 5	Before Commissioners:	Stephen McAlpine, Chairman Paul F. Lisankie Robert M. Pickett Antony Scott Janis W. Wilson
	6 7 8	In the Matter of the Joint Application Filed by Hydro One Limited and Avista Corporation for Authority for Hydro One Limited to Acquire a Controlling Interest in ALASKA ELECTRIC LIGHT & POWER	U-17-097 ORDER NO. 9
	9	COMPANY	
	10	ORDER APPROVING JOINT APPLICATION	
	11	REQUIRING FILING, AND REDESIGNATI	NG COMMISSION PANEL
	12		
	13	BY THE COMMISSION:	
	14	Summary	hu Lluder One Limited (Lluder One)
33 <b></b>	15	We approve the joint application filed	
<b>of Alaska</b> Suite 300 99501 ) 276-4533	16	and Avista Corporation (Avista) for Hydro One to ad	
of A Suit 9950 ) 276	17	in Alaska Electric Light & Power Company (AEL&P),	
<b>mission (</b> Avenue, 3 Alaska 99 TY (907)	18	parties to notify us when Hydro One's acquisition of	
Regulatory Commissio 701 West Eighth Avenue Anchorage, Alaska 907) 276-6222; TTY (90	19 20	terminated. The chairman redesignates the commis	sion panel.
<b>y Co</b> l Eight orage 3222;	20	<u>Background</u> AEL&P provides electric utility servic	on within the City and Paraugh of
<b>llatory</b> Nest Ei Anchor 276-62	21 22	Juneau (CBJ) under Certificate of Public Conveniend	
<b>Regu</b> 701 \ (907)	23	Surreau (CDS) under Certificate of Fublic Convenient	ce and Necessity No. 1. ALEGI 15 a
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		U-17-097(9) – (06/04/2018) Page 1 of 11	

wholly owned subsidiary of Alaska Energy and Resources Company (AERC), which is a
 wholly owned subsidiary of Avista.<sup>1</sup>

Hydro One and Avista filed a joint application for Hydro One to acquire an 3 indirect controlling interest in AEL&P through acquisition of Avista.<sup>2</sup> We issued public 4 notice of the Application, with comments due December 21, 2017. We received over 100 5 6 comments in response to the Application. Hydro One and Avista filed replies to these 7 comments.<sup>3</sup> We scheduled a consumer input conference in Juneau on the Application and addressed the scope of this proceeding.<sup>4</sup> More than 100 people attended our Juneau 8 consumer input conference, where we received oral comments from 23 persons and 9 replies from Hydro One and Avista.<sup>5</sup> We received an additional 30 comments after the 10 conference. 11

The CBJ filed a petition to intervene as a party in this proceeding, which we
granted.<sup>6</sup> Hydro One, Avista, and the CBJ filed a stipulation resolving all disputed issues
between the parties.<sup>7</sup> We accepted the Stipulation in part.<sup>8</sup>

<sup>1</sup>Order U-13-197(2), Order Approving Joint Application for Authority to Acquire Controlling Interest in Alaska Electric Light and Power Company, dated May 30, 2014 (Order U-13-197(2)).

<sup>2</sup>Joint Application for Authorization to Acquire a Controlling Interest in Alaska
 <sup>18</sup> Electric Light and Power Company, filed November 21, 2017 (Application).

<sup>3</sup>Applicants' Joint Reply to Comments, filed December 11, 2017; Applicants' Joint Reply to Comments, filed February 6, 2018.

<sup>4</sup>Order U-17-097(2), Order Scheduling Public Conference, Addressing Scope of
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⁵Tr. 2-93.

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<sup>7</sup>Stipulation Resolving Disputed Issues, filed April 3, 2018 (Stipulation).

<sup>25</sup> 8 Order U-17-097(8), Order Accepting Stipulation in Part, dated May 1, 2018 (Order 26 U-17-097(8)).

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	1	Discussion
	2	Commission Panel
	3	The chairman redesignates the commission panel for this docket. The
	4	chairman designates Commissioners Paul F. Lisankie, Stephen McAlpine, Robert M.
	5	Pickett, Antony Scott, and Janis W. Wilson as the commission panel. Commissioner
	6	McAlpine remains the commission docket manager.
	7	Acquisition of a Controlling Interest
	8	Standard of Review
	9	We recently reiterated our standard for approving the acquisition of a
	10	controlling interest in a certificated public utility. We stated that in the case of an
	11	acquisition, there is a rebuttable presumption that a public utility successfully providing
	12	service before the acquisition is fit, willing, and able to provide service and the service is
	13	required for the public convenience and necessity. <sup>9</sup> In light of this rebuttable presumption,
	14	we then explained our regulatory standard: <sup>10</sup>
	15	In evaluating an application to acquire a controlling interest, [] we must determine only whether the public utility, after the acquisition, will remain fit,
· · · · ·	16	willing, and able to provide the utility service authorized by the certificate. When determining whether a public utility remains fit, willing, and able, we
	17	examine managerial, technical, and financial fitness. Finally, in deciding whether to approve the acquisition of a controlling interest in a public utility
	18	holding a certificate, we consider whether the proposed acquisition is consistent with the public interest.
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	23	<sup>9</sup> Order U-17-032(2)/ U-17-033(2)/ U-17-034(2)/ U-17-035(2)/ U-17-036(2)/ U-17-082(2), Order Granting Applications, Granting Motion for Expedited Consideration,
	24	and Closing Dockets, dated November 7, 2017, at 8-9.
	25	<sup>10</sup> <i>Id.</i> at 9.
	26	
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	1	Fit, Willing, and Able
	2	Managerial and Technical Fitness
	3	AEL&P is a vertically integrated electric utility serving portions of the CBJ
	4	since 1946. <sup>11</sup> In 2017, AEL&P served an average of 17,005 customers with a peak load
	5	of 79 megawatts (MW). <sup>12</sup> AEL&P owns 24.9 MW of hydroelectric generation capacity,
	6	149.49 MW of diesel generation capacity, and 48.04 miles of high-voltage (69 kV and
	7	above) transmission line. <sup>13</sup> AEL&P also operates the Snettisham Hydroelectric Project
	8	under a long-term power purchase agreement, which includes 73 MW of hydroelectric
	9	generation capacity and the related 44-mile high voltage transmission line. <sup>14</sup>
	10	Avista is a regulated public utility providing electric utility service to
	11	approximately 378,000 customers and natural gas utility service to approximately 342,000
	12	customers in Idaho, Montana, Oregon, and Washington. Avista owns 1,925 MW of
1	3	hydroelectric and thermal generation capacity, approximately 2,219 miles of high-voltage
1	4	transmission lines, and approximately 18,300 miles of electric distribution lines. <sup>15</sup>
1	15	
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1	17	<sup>11</sup> Order U-73-003(1), Order Granting Transfer of Certificate, dated February 23, 1973, at 4.
` '	8	<sup>12</sup> FERC Financial Report, FERC Form No. 1 Annual Report of Major Electric
	9	Utilities, Licensees and Others and Supplemental Form 3-Q: Quarterly Financial Report, filed April 26, 2018, by AEL&P (2017 AEL&P Annual Report), at 301, Column (f); 304,
	20	Column (d); and 401b, Column (d). We can take official notice of annual reports filed with us under 3 AAC 48.154(b)(4).
2	21	<sup>13</sup> 2017 AEL&P Annual Report at 402-403, 406, 410, 422.
	22	<sup>14</sup> Order U-97-245(1), Order Approving Power Sales Agreement, Subject to Conditions; Approving Application and Related Hatchery Electric Service Agreement,
. :	23	Subject to Conditions; and Requiring Filing, dated June 24, 1998 (approving power sales
2	24	agreement); Letter Order L9800671, dated November 2, 1998 (including a copy of the executed power sales agreement).
2	25	<sup>15</sup> Application at 16-17.
2	26	
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Hydro One is a regulated public utility founded in 1906. It is currently
providing distribution and transmission electric services to 1.3 million customers in
Ontario, Canada. Hydro One has approximately 5,400 employees and annual revenue
of more than \$6.5 billion (Canadian). Hydro One operates approximately 19,000 miles of
high-voltage transmission lines and 77,000 miles of electric distribution lines.<sup>16</sup> Hydro
One's officers and executives have considerable business and utility expertise.<sup>17</sup>

We approved the application of Avista to acquire a controlling interest in
AEL&P in 2014.<sup>18</sup> We have received no complaints about the electric utility service
provided by AEL&P in the four years that Avista has been AEL&P's ultimate parent.
Hydro One asserts that if its acquisition of Avista is approved, it will retain Avista's
management team and employees, subject to voluntary retirements.<sup>19</sup> Hydro One further
asserts that its acquisition of Avista will result in no changes to AEL&P's management
team, employees, operations, or facilities.<sup>20</sup>

Hydro One is a substantially larger transmission and distribution utility than
AEL&P. Hydro One does not have electric generation experience, but will be retaining
the experienced Avista management team, which owns and operates a substantially
greater amount of generation resources than is owned and operated by AEL&P. We find
that with the retention of AEL&P's and Avista's experienced management teams and
employees, and the addition of Hydro One's management team, AEL&P will remain

<sup>17</sup>Application, Exhibit 3 at 3-5.

<sup>18</sup>Order U-13-197(2).

- <sup>19</sup>Application at 22, 23; Exhibit 9 at 1.
- <sup>20</sup>Application at 3.

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<sup>&</sup>lt;sup>16</sup>Application at 2, 6-14.

managerially and technically fit to provide electric utility service in the CBJ if Hydro One's
 acquisition of Avista is approved.

### Financial Fitness

We review financial indicators such as the current ratio,<sup>21</sup> guick ratio,<sup>22</sup> debt-4 equity ratio,<sup>23</sup> and debt ratio<sup>24</sup> to determine if an applicant is financially fit to provide public 5 utility service. The Application includes financial records for AEL&P for the first two full 6 7 years under Avista ownership, 2015 and 2016.<sup>25</sup> These records indicate that AEL&P's current ratio was 2.21 in 2015 and 1.43 in 2016; AEL&P's quick ratio was 1.76 in 2015 8 and 1.14 in 2016; AEL&P's debt-to-equity ratio was 1.52 in 2015 and 1.46 in 2016; and 9 10 AEL&P's debt ratio was .60 in 2015 and .59 in 2016. These ratios indicate that AEL&P has maintained financial fitness under Avista's ownership. Hydro One states that its 11

<sup>21</sup>The current ratio attempts to predict a company's ability to meet its short-term
(i.e., one year or less) debt obligations from presently available or liquid assets, is a
general indicator of financial health. The current ratio measures current assets against
current liabilities. Generally, the higher the ratio, the better, but anything above a ratio of
"1" indicates the ability to pay short-term debt obligations when due.

<sup>22</sup>The quick ratio is a more conservative measure of liquidity and focuses on the ability to pay obligations with highly liquid assets (i.e., cash, accounts receivable, and short-term investments), without relying on the sale of inventory. Quick assets are highly liquid, meaning those immediately convertible to cash. The quick ratio is calculated by dividing cash and accounts receivable (plus any other quick assets) by current liabilities. A favorable quick ratio is greater than 1.0.

<sup>23</sup>The debt-to-equity ratio indicates what proportion of equity and debt a company is using to finance its assets. A debt-equity ratio of greater than one indicates that a company has more debt than equity; meanwhile, a debt ratio of less than one indicates that a company has more equity than debt. Used in conjunction with other measures of financial health, the debt-to-equity ratio can help an investor determine a company's level of risk.

<sup>23</sup> <sup>24</sup>The debt ratio is used to assess the degree to which a company is leveraged by comparing total liabilities against total assets—the higher the ratio, the greater the risk of bankruptcy.

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<sup>25</sup>Application at Exhibit 6.

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acquisition of Avista will not affect any of these ratios or any other aspect of AEL&P's
 financial performance or health.<sup>26</sup>

Hydro One was reorganized from a Crown corporation<sup>27</sup> to a private 3 corporation beginning in 2015 and continuing through 2017, with the Province of Ontario 4 retaining a substantial ownership interest.<sup>28</sup> This transition results in financial records 5 6 that do not necessarily provide an accurate statement of Hydro One's financial health, particularly with regard to equity measures. Hydro One's consolidated financial statement 7 indicates net income of \$721 million (Canadian) in 2016 and \$690 million (Canadian) in 8 2015.<sup>29</sup> Hydro One's financial health may be more accurately reflected in its long-term 9 credit ratings of 'A' (Stable) by Standard and Poor's, 'A3' (Stable) by Moody's, and A 10 (High) by DBRS (originally known as Dominion Bond Rating).<sup>30</sup> These earnings and 11 strong credit ratings indicate that Hydro One has access to funds for capital expenditures 12 from internal cash flows and debt on reasonable terms. 13

Based on our review of the financial documents provided, we find that
AEL&P is financially fit to provide electric utility service in the CBJ and that Hydro One is
financially fit to maintain AEL&P's fitness.

<sup>26</sup>Application at 40, Exhibit 6.

<sup>27</sup>In Canada, a Crown corporation is a business entity that operates as if it were private, though it is entirely owned by the federal or a provincial government with directors appointed by the government. *See*, the *Financial Administration Act*, R.S.C., 1985, c. F-11 at Section 83.

<sup>28</sup>Application at 7-9.

<sup>29</sup>Application, Exhibit 4 at 16.

<sup>30</sup>Application at 14.

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### <u>Public Interest</u>

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Hydro One and Avista maintain that the proposed acquisition of Avista by 2 Hydro One is consistent with the public interest because it will add a second large, 3 experienced electric utility company into AEL&P's upstream ownership structure without 4 altering AEL&P's local management and operations.<sup>31</sup> Hydro One and Avista state that 5 Avista and AEL&P will maintain the affiliated interest cost assignment and allocation 6 methodology we reviewed in Docket U-13-197.<sup>32</sup> Hydro One and Avista assert that, over 7 time, Hydro One's acquisition of Avista will benefit AEL&P customers through increased 8 opportunities for innovation, research and development, and efficiencies by extending the 9 use of technology, best practices, and business processes over a broader customer base 10 and set of infrastructure.33 11

12 We received over 150 public comments in response to the Application, most 13 of which opposed Hydro One's acquisition of an indirect controlling interest in AEL&P. We granted the CBJ party status in this docket based in part on the CBJ's representation 14 that it was uniquely gualified to represent community interests in this proceeding.<sup>34</sup> Hydro 15 One, Avista, and the CBJ filed the Stipulation resolving all disputed issues between 16 them.<sup>35</sup> We accepted the Stipulation in part.<sup>36</sup> We consider our acceptance of the 17 Stipulation as resolving the local concerns expressed in the comments received in this 18 docket. 19

<sup>31</sup>Application at 3, 40.
 <sup>32</sup>Application at 41.
 <sup>33</sup>Application at 41-42.
 <sup>34</sup>Order U-17-097(3) at 4-5.
 <sup>35</sup>Stipulation.
 <sup>36</sup>Order U-17-097(8).

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1	We find that Hydro One's proposed acquisition of an indirect controlling
2	interest in AEL&P is consistent with the public interest, subject to the condition that Hydro
3	One and Avista fulfill the commitments made in Docket U-13-197 and this proceeding. <sup>37</sup>
4	Specifically, our approval of Hydro One's acquisition of an indirect controlling interest in
5	AEL&P is subject to the condition that Hydro One and Avista adhere to the following
6	commitments:
7	1. AEL&P's capital structure will be maintained at approximately the 54%
8	equity and 46% debt levels approved in Order U-10-029(15). <sup>38</sup>
9	<ol> <li>There will be no recovery through AEL&amp;P's rates of the transaction costs or premium associated with Avista's acquisition of AERC and AEL&amp;P or Hydro One's acquisition of Avista.<sup>39</sup></li> </ol>
10	3. Costs related to Avista services to AEL&P and costs related to AEL&P
11 12	services to Avista will be directly assigned and subject to review until such time as a cost allocation between the two utilities has been approved by us. <sup>40</sup>
13	4. AEL&P will continue to operate relatively independently from Avista, under
14	the same experienced management team and employees as existed prior to Hydro One's acquisition of Avista. <sup>41</sup>
15 16	<ol> <li>All of the commitments listed in the Hydro One/Avista List of Commitments attached as Exhibit 1 to the Stipulation.</li> </ol>
17	A failure to fulfill these commitments may result in a show cause proceeding under
18	AS 42.05.271(5).
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21	3745 42 05 241
22	<sup>37</sup> AS 42.05.241. <sup>38</sup> Application for Approval of Acquisition of Controlling Interest in Alaska Electric
23	<i>Light and Power Company</i> , filed December 4, 2013, in Docket U-13-197 (2013 Avista Application), at 7-8.
24	<sup>39</sup> 2013 Avista Application at 8; Application at 26.
25	<sup>40</sup> 2013 Avista Application at 8; Application at 27.
26	<sup>41</sup> Application at 26.
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In contrast to these commitments, we view the commitments made in
 Part II.C and D of the Stipulation to be a part of a private agreement between Hydro One,
 Avista, and the CBJ that are not enforceable by us.

<u>Decision</u>

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We find that AEL&P is fit, willing, and able to provide public electric utility
service in the CBJ and that such service continues to be required by the public
convenience and necessity. We find that if Hydro One's proposed acquisition of AEL&P's
parent, Avista, is approved, AEL&P will remain fit, willing, and able to provide public
electric utility service in the CBJ. We further find that with the commitments made by
Hydro One and Avista, Hydro One's acquisition of Avista is consistent with the public
interest. Subject to the condition discussed above, we approve the Application.

12 Required Filing

We require Hydro One to file notice that it has acquired Avista within ten 13 days of the Closing Date defined in Section 1.2 of the Agreement and Plan of Merger 14 Dated as July 19, 2017, by and Among Hydro One Limited, Olympus Holding Corp., 15 Olympus Corp. and Avista Corporation.<sup>42</sup> In the alternative, we require Avista to file notice 16 that its acquisition by Hydro One has been terminated under Section 7.1 of the Agreement 17 and Plan of Merger Dated as July 19, 2017, by and Among Hydro One Limited, Olympus 18 Holding Corp., Olympus Corp. and Avista Corporation within ten days of the effective date 19 of such termination.43 20

### Final Order

This order constitutes the final decision in this proceeding. This decision
may be appealed within thirty days of this order in accordance with AS 22.10.020(d) and

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<sup>42</sup>Application, Exhibit 2 at 6. <sup>43</sup>Application, Exhibit 2 at 44-46.

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Alaska Rule of Appellate Procedure 602(a)(2). In addition to the appellate rights afforded
by AS 22.10.020(d), a party has the right to file a petition for reconsideration in
accordance with 3 AAC 48.105. If such a petition is filed, the time period for filing an
appeal is tolled and then recalculated in accordance with Alaska Rule of Appellate
Procedure 602(a)(2).

ORDER

7 THE COMMISSION FURTHER ORDERS:

8 1. The Joint Application for Authorization to Acquire a Controlling Interest
9 in Alaska Electric Light and Power Company, filed by Hydro One Limited, Olympus Equity
10 LLC, and Avista Corporation on November 21, 2017, is granted, subject to the condition
11 that Hydro One Limited and Avista Corporation adhere to the commitments specified in
12 the body of this order.

Hydro One Limited shall file notice that it has acquired Avista Corporation
 within ten days of the closing date of that acquisition, or Avista Corporation shall file notice
 that the proposed acquisition by Hydro One Limited has been terminated within ten days
 of the effective date of such termination.

3. Commissioners Paul F. Lisankie, Stephen McAlpine, Robert M. Pickett, Antony Scott, and Janis W. Wilson are designated as the commission panel.

DATED AND EFFECTIVE at Anchorage, Alaska, this 4th day of June, 2018.

BY DIRECTION OF THE COMMISSION

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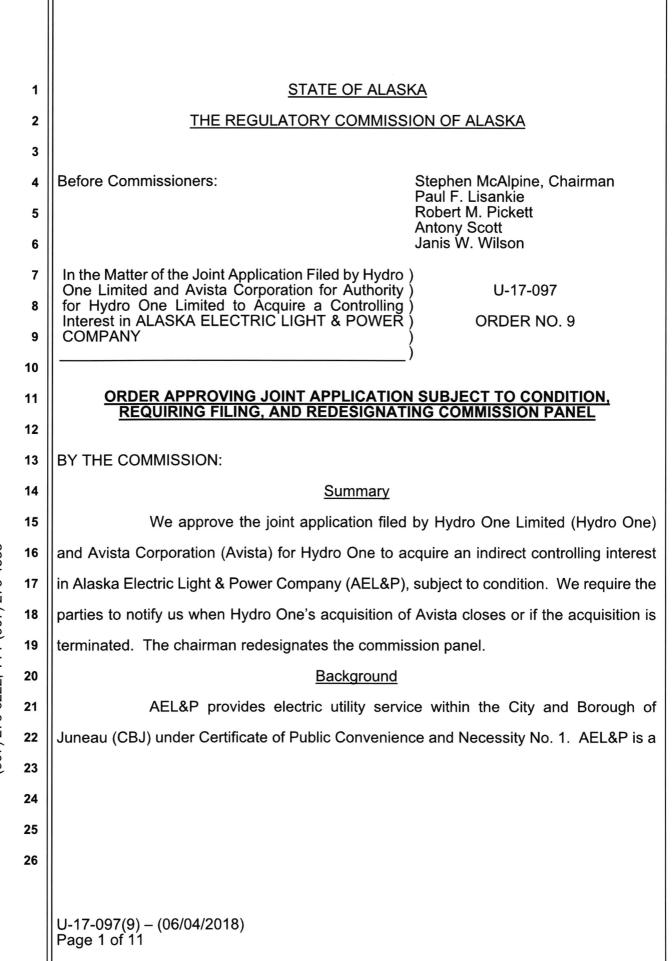
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### Discussion

### 2 Commission Panel

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7 Acquisition of a Controlling Interest

<u>Standard of Review</u>

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controlling interest in a certificated public utility. We stated that in the case of an
acquisition, there is a rebuttable presumption that a public utility successfully providing
service before the acquisition is fit, willing, and able to provide service and the service is
required for the public convenience and necessity.<sup>9</sup> In light of this rebuttable presumption,

14 we then explained our regulatory standard:<sup>10</sup>

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<sup>9</sup>Order U-17-032(2)/ U-17-033(2)/ U-17-034(2)/ U-17-035(2)/ U-17-036(2)/ U-17-082(2), Order Granting Applications, Granting Motion for Expedited Consideration, and Closing Dockets, dated November 7, 2017, at 8-9.

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100	18	<sup>12</sup> FERC Financial Report, FERC Form No. 1 Annual Report of Major Electric Utilities, Licensees and Others and Supplemental Form 3-Q: Quarterly Financial Report,
-	19	filed April 26, 2018, by AEL&P (2017 AEL&P Annual Report), at 301, Column (f); 304, Column (d); and 401b, Column (d). We can take official notice of annual reports filed with
111 (100 ) ZI 0-0ZZZ, 111	20	us under 3 AAC 48.154(b)(4).
	21	<sup>13</sup> 2017 AEL&P Annual Report at 402-403, 406, 410, 422.
4 1 10	22	<sup>14</sup> Order U-97-245(1), Order Approving Power Sales Agreement, Subject to Conditions; Approving Application and Related Hatchery Electric Service Agreement,
2	23	Subject to Conditions; and Requiring Filing, dated June 24, 1998 (approving power sales agreement); Letter Order L9800671, dated November 2, 1998 (including a copy of the
	24	executed power sales agreement).
	25	<sup>15</sup> Application at 16-17.
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Hydro One is a regulated public utility founded in 1906. It is currently
providing distribution and transmission electric services to 1.3 million customers in
Ontario, Canada. Hydro One has approximately 5,400 employees and annual revenue
of more than \$6.5 billion (Canadian). Hydro One operates approximately 19,000 miles of
high-voltage transmission lines and 77,000 miles of electric distribution lines.<sup>16</sup> Hydro
One's officers and executives have considerable business and utility expertise.<sup>17</sup>

We approved the application of Avista to acquire a controlling interest in
AEL&P in 2014.<sup>18</sup> We have received no complaints about the electric utility service
provided by AEL&P in the four years that Avista has been AEL&P's ultimate parent.
Hydro One asserts that if its acquisition of Avista is approved, it will retain Avista's
management team and employees, subject to voluntary retirements.<sup>19</sup> Hydro One further
asserts that its acquisition of Avista will result in no changes to AEL&P's management
team, employees, operations, or facilities.<sup>20</sup>

Hydro One is a substantially larger transmission and distribution utility than
AEL&P. Hydro One does not have electric generation experience, but will be retaining
the experienced Avista management team, which owns and operates a substantially
greater amount of generation resources than is owned and operated by AEL&P. We find
that with the retention of AEL&P's and Avista's experienced management teams and
employees, and the addition of Hydro One's management team, AEL&P will remain

- <sup>17</sup>Application, Exhibit 3 at 3-5. <sup>18</sup>Order U-13-197(2).
- <sup>19</sup>Application at 22, 23; Exhibit 9 at 1.
- <sup>20</sup>Application at 3.

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<sup>&</sup>lt;sup>16</sup>Application at 2, 6-14.

1 managerially and technically fit to provide electric utility service in the CBJ if Hydro One's
2 acquisition of Avista is approved.

### Financial Fitness

We review financial indicators such as the current ratio,<sup>21</sup> guick ratio,<sup>22</sup> debt-4 equity ratio,<sup>23</sup> and debt ratio<sup>24</sup> to determine if an applicant is financially fit to provide public 5 utility service. The Application includes financial records for AEL&P for the first two full 6 years under Avista ownership, 2015 and 2016.<sup>25</sup> These records indicate that AEL&P's 7 current ratio was 2.21 in 2015 and 1.43 in 2016; AEL&P's quick ratio was 1.76 in 2015 8 and 1.14 in 2016; AEL&P's debt-to-equity ratio was 1.52 in 2015 and 1.46 in 2016; and 9 AEL&P's debt ratio was .60 in 2015 and .59 in 2016. These ratios indicate that AEL&P 10 has maintained financial fitness under Avista's ownership. Hydro One states that its 11 12

<sup>21</sup>The current ratio attempts to predict a company's ability to meet its short-term
(i.e., one year or less) debt obligations from presently available or liquid assets, is a
general indicator of financial health. The current ratio measures current assets against
current liabilities. Generally, the higher the ratio, the better, but anything above a ratio of
"1" indicates the ability to pay short-term debt obligations when due.

<sup>22</sup>The quick ratio is a more conservative measure of liquidity and focuses on the ability to pay obligations with highly liquid assets (i.e., cash, accounts receivable, and short-term investments), without relying on the sale of inventory. Quick assets are highly liquid, meaning those immediately convertible to cash. The quick ratio is calculated by dividing cash and accounts receivable (plus any other quick assets) by current liabilities. A favorable quick ratio is greater than 1.0.

<sup>23</sup>The debt-to-equity ratio indicates what proportion of equity and debt a company is using to finance its assets. A debt-equity ratio of greater than one indicates that a company has more debt than equity; meanwhile, a debt ratio of less than one indicates that a company has more equity than debt. Used in conjunction with other measures of financial health, the debt-to-equity ratio can help an investor determine a company's level of risk.

<sup>23</sup> <sup>24</sup>The debt ratio is used to assess the degree to which a company is leveraged by comparing total liabilities against total assets—the higher the ratio, the greater the risk of bankruptcy.

<sup>25</sup>Application at Exhibit 6.

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acquisition of Avista will not affect any of these ratios or any other aspect of AEL&P's
 financial performance or health.<sup>26</sup>

Hydro One was reorganized from a Crown corporation<sup>27</sup> to a private 3 corporation beginning in 2015 and continuing through 2017, with the Province of Ontario 4 retaining a substantial ownership interest.<sup>28</sup> This transition results in financial records 5 that do not necessarily provide an accurate statement of Hydro One's financial health, 6 7 particularly with regard to equity measures. Hydro One's consolidated financial statement indicates net income of \$721 million (Canadian) in 2016 and \$690 million (Canadian) in 8 2015.<sup>29</sup> Hydro One's financial health may be more accurately reflected in its long-term 9 credit ratings of 'A' (Stable) by Standard and Poor's, 'A3' (Stable) by Moody's, and A 10 (High) by DBRS (originally known as Dominion Bond Rating).<sup>30</sup> These earnings and 11 strong credit ratings indicate that Hydro One has access to funds for capital expenditures 12 from internal cash flows and debt on reasonable terms. 13

Based on our review of the financial documents provided, we find that
AEL&P is financially fit to provide electric utility service in the CBJ and that Hydro One is
financially fit to maintain AEL&P's fitness.

<sup>26</sup>Application at 40, Exhibit 6.

<sup>27</sup>In Canada, a Crown corporation is a business entity that operates as if it were private, though it is entirely owned by the federal or a provincial government with directors appointed by the government. *See*, the *Financial Administration Act*, R.S.C., 1985, c. F-11 at Section 83.

<sup>28</sup>Application at 7-9.

<sup>29</sup>Application, Exhibit 4 at 16.

<sup>30</sup>Application at 14.

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### Public Interest

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2 Hydro One and Avista maintain that the proposed acquisition of Avista by Hydro One is consistent with the public interest because it will add a second large, 3 experienced electric utility company into AEL&P's upstream ownership structure without 4 altering AEL&P's local management and operations.<sup>31</sup> Hydro One and Avista state that 5 Avista and AEL&P will maintain the affiliated interest cost assignment and allocation 6 methodology we reviewed in Docket U-13-197.<sup>32</sup> Hydro One and Avista assert that, over 7 time, Hydro One's acquisition of Avista will benefit AEL&P customers through increased 8 opportunities for innovation, research and development, and efficiencies by extending the 9 use of technology, best practices, and business processes over a broader customer base 10 and set of infrastructure.33 11

12 We received over 150 public comments in response to the Application, most of which opposed Hydro One's acquisition of an indirect controlling interest in AEL&P. 13 We granted the CBJ party status in this docket based in part on the CBJ's representation 14 that it was uniquely qualified to represent community interests in this proceeding.<sup>34</sup> Hydro 15 One, Avista, and the CBJ filed the Stipulation resolving all disputed issues between 16 them.<sup>35</sup> We accepted the Stipulation in part.<sup>36</sup> We consider our acceptance of the 17 Stipulation as resolving the local concerns expressed in the comments received in this 18 docket. 19

<sup>31</sup>Application at 3, 40.
 <sup>32</sup>Application at 41.
 <sup>33</sup>Application at 41-42.
 <sup>34</sup>Order U-17-097(3) at 4-5.
 <sup>35</sup>Stipulation.
 <sup>36</sup>Order U-17-097(8).

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	We find that Hydro One's proposed acquisition of an indirect controlling
	Interest in AEL&P is consistent with the public interest, subject to the condition that Hydro
	One and Avista fulfill the commitments made in Docket U-13-197 and this proceeding. <sup>37</sup>
	Specifically, our approval of Hydro One's acquisition of an indirect controlling interest in
!	AEL&P is subject to the condition that Hydro One and Avista adhere to the following
(	commitments:
1	1. AEL&P's capital structure will be maintained at approximately the 54% equity and 46% debt levels approved in Order U-10-029(15). <sup>38</sup>
9	<ol> <li>There will be no recovery through AEL&amp;P's rates of the transaction costs or premium associated with Avista's acquisition of AERC and AEL&amp;P or Hydro One's acquisition of Avista.<sup>39</sup></li> </ol>
1( 1 <sup>,</sup> 1;	3. Costs related to Avista services to AEL&P and costs related to AEL&P services to Avista will be directly assigned and subject to review until such time as a cost allocation between the two utilities has been approved by
1:	<ul> <li>4. AEL&amp;P will continue to operate relatively independently from Avista, under the same experienced management team and employees as existed prior</li> </ul>
1: }	5. All of the commitments listed in the <i>Hydro One/Avista List of Commitments</i> attached as Exhibit 1 to the Stipulation.
2 2 17	A failure to fulfill these commitments may result in a show cause proceeding under
18	AS 42.05.271(5).
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2	27.0.40.05.044
2	<sup>37</sup> AS 42.05.241.
2	<sup>38</sup> Application for Approval of Acquisition of Controlling Interest in Alaska Electric Light and Power Company, filed December 4, 2013, in Docket U-13-197 (2013 Avista Application), at 7-8.
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20	<sup>41</sup> Application at 26.
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In contrast to these commitments, we view the commitments made in
 Part II.C and D of the Stipulation to be a part of a private agreement between Hydro One,
 Avista, and the CBJ that are not enforceable by us.

### <u>Decision</u>

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We find that AEL&P is fit, willing, and able to provide public electric utility
service in the CBJ and that such service continues to be required by the public
convenience and necessity. We find that if Hydro One's proposed acquisition of AEL&P's
parent, Avista, is approved, AEL&P will remain fit, willing, and able to provide public
electric utility service in the CBJ. We further find that with the commitments made by
Hydro One and Avista, Hydro One's acquisition of Avista is consistent with the public
interest. Subject to the condition discussed above, we approve the Application.

### 12 Required Filing

We require Hydro One to file notice that it has acquired Avista within ten 13 days of the Closing Date defined in Section 1.2 of the Agreement and Plan of Merger 14 Dated as July 19, 2017, by and Among Hydro One Limited, Olympus Holding Corp., 15 Olympus Corp. and Avista Corporation.<sup>42</sup> In the alternative, we require Avista to file notice 16 that its acquisition by Hydro One has been terminated under Section 7.1 of the Agreement 17 and Plan of Merger Dated as July 19, 2017, by and Among Hydro One Limited, Olympus 18 Holding Corp., Olympus Corp. and Avista Corporation within ten days of the effective date 19 of such termination.43 20

### 21 || Final Order

This order constitutes the final decision in this proceeding. This decision
may be appealed within thirty days of this order in accordance with AS 22.10.020(d) and

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<sup>42</sup>Application, Exhibit 2 at 6.
 <sup>43</sup>Application, Exhibit 2 at 44-46.

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Alaska Rule of Appellate Procedure 602(a)(2). In addition to the appellate rights afforded
by AS 22.10.020(d), a party has the right to file a petition for reconsideration in
accordance with 3 AAC 48.105. If such a petition is filed, the time period for filing an
appeal is tolled and then recalculated in accordance with Alaska Rule of Appellate
Procedure 602(a)(2).

THE COMMISSION FURTHER ORDERS:

8 1. The Joint Application for Authorization to Acquire a Controlling Interest
9 in Alaska Electric Light and Power Company, filed by Hydro One Limited, Olympus Equity
10 LLC, and Avista Corporation on November 21, 2017, is granted, subject to the condition
11 that Hydro One Limited and Avista Corporation adhere to the commitments specified in
12 the body of this order.

Hydro One Limited shall file notice that it has acquired Avista Corporation
 within ten days of the closing date of that acquisition, or Avista Corporation shall file notice
 that the proposed acquisition by Hydro One Limited has been terminated within ten days
 of the effective date of such termination.

3. Commissioners Paul F. Lisankie, Stephen McAlpine, Robert M. Pickett, Antony Scott, and Janis W. Wilson are designated as the commission panel.

19 DATED AND EFFECTIVE at Anchorage, Alaska, this 4th day of June, 2018.

BY DIRECTION OF THE COMMISSION

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## ORDER

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